REPORT

— OF —

EMERGENCY MEASURES ORGANIZATION (N. S.)

FOR THE YEAR ENDING MARCH 31

1968

QUEEN'S PRINTER
HALIFAX, N. S.

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TO HIS HONOR,

The Honourable H. P. MacKeen, C.D., Q.C.,

Lieutenant Governor of Nova Scotia.

MAY IT PLEASE YOUR HONOUR:

I have the honour to submit herewith a Report of the Emergency Measures Organization (Nova Scotia) for the fiscal year ended 31st March, A.D. 1968.

I have the honour to be,

Sir,

Your most obedient servant,

JAMES M. HARDING,

Minister Responsible for Emergency Measures Organization (N. S.)

Halifax, Nova Scotia,

101-05135/

REPORT

OF

EMERGENCY MEASURES ORGANIZATION (NOVA SCOTIA)

for the year ended 31 March 1968

RESPONSIBILITIES and AIMS

The Emergency Measures Organization of Nova Scotia is responsible for development of Civil Emergency Planning for the continuity of government in national emergency, for the co-ordination of all department efforts to this end, and for the planning and preparation for peacetime disaster.

The primary aim is to prevent unnecessary loss of life and resources, and to ensure the continuity of government in any contingency.

LEGISLATION

The Emergency Measures Organization of Nova Scotia operates under the authority of the E.M.O. Act of Nova Scotia and in conformance with policies laid down in PC 1965-1041.

The Emergency Measures Organization of Nova Scotia Operation Plan has been approved, and issued under the authority of the Minister Responsible for E.M.O. (N.S.) This Plan provides the government policy with regard to operations in a national emergency, and is a guide to all government departments and agencies, and to the municipalities. It has been distributed to all mayors, wardens and town and municipal clerks.

GENERAL

Training continues, both at the provincial and municipal level, with good response at the former level and only fair to moderate at the municipal.

Emphasis was placed on municipal government and heads of services. Because this type of individual is already busy with his

own, individual avocation, and personal, municipal and similar public organizations, church group, service clubs, etc., attendance at training courses and exercises was not as well attended as would be the case if purely volunteer workers were involved.

Co-operation, co-ordination and working arrangements with Canada E.M.O. and the Canadian Armed Forces continued to be excellent.

The co-operation of other Provincial departments continues to be good, although, unfortunately, the major departments are in many cases already fully committed in their own, direct responsibilities with emergency planning not included in primary priorities.

Progress has been good in the preparation of municipal plans, but lack of funds has prevented mass production and distribution. In practically all cases, only some five or six copies have been produced, and these are all required by the local government concerned. Zone Controllers are co-operating fully and commensurate with time available, are each producing the plans of their municipalities as quickly as possible.

ORGANIZATION

Appointment: As a result of a change of portfolios the Hon. James M. Harding became the Minister Responsible for E.M.O. (NS), replacing the Hon. Gerald J. Doucet who became Minister of Education with effect 14 December, 1967.

E.M.O. (NS) Staff: Is composed of a total of fourteen (14), consisting of the Director, seven (7) officers, the Director's secretary and five stenographers.

Of the foregoing, eight (8) are at E.M.O. (NS) Headquarters, and six (6) in the Zones.

The E.M.O. (NS) Emergency Welfare Planning Officer resigned 31 December, 1967, and has not been replaced, due to the current austerity program.

E.M.O. (NS) Zones: For administration and operational purposes, the Province continues to be divided into three Zones. In each of these zones, there is a Zone Controller responsible directly to the Director, E.M.O. (NS).

The duties of the Zone Controllers include the provision of guidance and assistance to municipalities in the preparation of their emergency plans, and the co-ordination of these plans with the Zone emergency plan.

With the Provincial Government located at the Regional Emergency Government Headquarters, in a national emergency, the three zones would operate its central control. With Provincial Ministers located at each zone, the zone headquarters would function in an emergency as the centre of government for each zone.

Municipal Organization: Of the sixty-six (66) municipalities in Nova Scotia, at the end of 1967, sixty (60) of them were organized with an emergency measures program. Fifty-six (56) are organized on a county basis, and four (4) of them are organized as individual towns.

E.M.O. (NS) continued to encourage the municipalities by assisting them with their plans, and by the conducting of courses as needed.

EMERGENCY PLANNING & CONTINUITY OF GOVERNMENT

Federal-Provincial (Regional) Emergency Government Headquarters: The Manning Tables were received and brought up to date. Provincial departments continued to add to their essential record libraries, and departments continued to work on their emergency plans.

Each Provincial department has appointed a part-time planner within their department, with the exception of the Department of Public Welfare. In the past, the Department of Public Welfare relied upon the E.M.O. (NS) Emergency Welfare Planning Officer for their planning responsibilities.

Regional Government Emergency Headquarters: The Manning Tables have been reviewed and brought up to date, and the establishment can be considered in a state of reasonable, operational readiness.

Regional Re-Location Sites: Theses have been selected, authority to use them in a national emergency obtained and the departments advised of the site to which they would go.

Western Zone: The two Zone Commissioners (Cabinet Ministers) have been designated. The headquarters is a properly protected site, with adequate office furniture. It is partially equipped and could be quickly brought into a state of readiness. A Zone Emergency Plan has been prepared and issued. An adequate, though not full, staff exists and it is hoped to have a complete exercise this coming year.

Central Zone: The two Zone Commissioners have been designated. The headquarters is a properly protected site, with adequate

office furniture. It, too, is only partly equipped, but could quickly be brought to a state of operational readiness. A Zone emergency plan has been prepared and issued. A skeleton staff exists but needs to be further implemented and trained. This latter is being done.

Cape Breton Zone: The two Zone Commissioners have been designated. A protected headquarters does not exist, nor has a potential site been located as yet. Until such time as a proper site has been prepared, operations would be on an ad hoc basis. A Zone emergency plan has been prepared and issued. A skeleton staff exists but requires training, to which end some progress has been made.

TRAINING

Training Policy: The policy followed has been to train cadres in those skills most likely to be required, such as rescue and the five welfare services. In addition, groups of auxiliary policemen, firemen and radiological monitors have also been trained.

Progress of Training: During the course of the year, 151 candidates from Nova Scotia attended the Canadian Emergency Measures College at Arnprior and a total of 1,368 attended courses conducted by the Training Staff of E.M.O. (NS). This latter figure does not include those trained by the Emergency Health Services, which total an additional 2,669.

Assistance to Other Departments and Agencies: Lectures and demonstrations have been given to a number of outside agencies:

a. Lectures and radiological demonstrations have been given to student nurses at three hospitals.

b. Radiological Monitoring lectures and demonstrations, and rescue lectures and demonstrations given to two Air Cadet Squadrons.

c. A Radiological lecture and demonstration given to a Public Health Disaster Institute, held at Camp Hill Hospital, and to a Conference and Demonstration of Emergency X-Ray Equipment.

d. A Radiological lecture and demonstration given to an Orientation course for Federal Government employees conducted by the Regional Director, Canada E.M.O.

e. A five-day stand established at the Boy Scout Centennial Boy Scout Jamboree, where lectures and demonstrations were given twice daily.

Exercise: The only exercise of note was held to test manning and other procedures relating to two ATCs together with their relevant E.M.O. services. Some 250 professional and non-professional people participated, with 100 simulated casualties.

Three exercises were held, demonstrating the organization, manning and operation of MEGHQs, using the emergency plan of the municipality concerned.

Provincial Courses Held: In addition to a number of public speaking commitments of various types, and assistance to municipal causes, the following training courses were held during the year:

Name of Course	Number Attending	Number of Courses
a. General Orientation	186	6
b. E.W.S. General Orientation	206	5
c. Municipal Emergency Planning		
Part I	51	3
Part II	34	2
Part III	32	2
d. Radiation Monitoring	194	7
e. Rescue	32	3
f. R.R.O.s	35	2
g. Annual Conf. of Directors	66	1

Examination at Conclusion of Municipal Courses:

a. Rescue	23 qualified	3
b. Radiation Monitoring	29	4

Inspection of Equipment: The annual inspection of training equipment was carried out on the following:

a. Rescue Trucks and Equipment 4

b. Fire Pumpers 4

c. Radiological Training Instruments ..... 51 sets*

*These "kits" are distributed to municipal E.M.O. Directors on a loan basis in those areas where it is intended to concentrate on forming RADEF teams to conform to the Provincial RADEF plan.

PROVINCIAL EMERGENCY COMMUNICATIONS

The VHF emergency communications link to the three Zones, and to selected municipalities continues to be in operation, and is tested daily on a regular schedule, involving all terminals. The terminals consist of the E.M.O. (NS) office, the three Zone offices and nine municipalities.

PUBLIC INFORMATION

Members of the Provincial E.M.O. Training Staff attended a number of municipal meetings, service club functions as guest lecturer and, in particular:

a. Provided a lecture on the aim and scope of civil emergency planning at the local, and the family level, to an open meeting called by residents of the Waverley, N. S. area. The Films "One Week In October" and "Though The Earth Be Moved" were also shown to the meeting.

b. Lectured and presented a decontamination demonstration to the graduation class of Social Welfare Workers at the Nova Scotia Institute of Technology.

c. Lectured and presented a decontamination demonstration to the student nurses at the Halifax Victoria General Hospital and also to a similar group at the Saint Elizabeth Hospital, North Sydney.